#### THE EXECUTIVE

#### 9 MARCH 2004

#### REPORT FROM THE DIRECTOR OF LEISURE AND ENVIRONMENTAL SERVICES

FEES AND CHARGES 2004/05: LEISURE ACTIVITIES,	FOR DECISION
CEMETERIES AND COMMUNITY HALLS	

The assessing and determining of Charges and Fees is reserved to the Executive in the Council's Constitution by the Scheme of Delegation.

#### **Summary**

This report looks at the range of factors that the Executive is advised to take into account in setting fees and charges for its leisure facilities for 2004/05. In doing so, it provides information that draws comparisons with charges made by neighbouring authorities, and with cross-London average charges, using available data bases.

At the end of the third quarter of the current financial year, attendances at all of the Borough's public leisure facilities are down on the same time last year. This reflects a national trend.

The health benefits of regular sport and physical exercise are well documented and now undeniable. There are therefore major long-term benefits for this Borough and its residents, if the health statistics of the Borough can be improved through regular exercise.

In the spirit of Best Value, Officers are working with certain sports clubs and Community Associations to draw up Delegated Management Agreements for some park pavilions and community halls.

Wards Affected - All Wards in the Borough

#### Recommendation

The Executive is recommended to:

- 1. Agree to a simplification of the number and type of Memberships available, not only to offer good value for money to regular and frequent users but also to encourage more people to make regular and more frequent use of facilities, including the removal of the category of off-peak membership;
- 2. Agree, in principle, to the introduction of a category of Staff Membership in replacement of the long-established concession of free swimming for certain categories of staff, subject to negotiations through the staff negotiating procedure;
- Agree to the removal of the concept of Day Membership in the majority of cases, by showing standard activity prices, from which Members will be entitled to a discount every time they use facilities;
- 4. Agree to Officers negotiating with specific sports clubs regarding Delegated Management Agreements for certain pavilions in parks, subject to further reports being presented for approval of details agreed;

- 5. Agree to the reduction of categories for charging of community halls from three to two;
- 6. Give Delegated Authority to Officers in LESD to negotiate with users of Mayesbrook Arena and agree the Charges for 2004/05 to get the best available return to the Council.
- 7. Note the position with regard to Cemeteries Charges.

#### Reason

To set the Leisure Activity Charges for the forthcoming year in accordance with the principles of the Charging Policy Commission and pending the recommendations of the Leisure Facilities Scrutiny Panel to assist with the Council's Community Priority of "Improving Health, Housing and Social Care" and "Developing Rights and Responsibilities with the Local Community".

Contact Allan Aubrey	Head of Leisure and Community	Tel: 020 8227 3576 Fax: 020 8227 3129 Minicom: 020 8227 3034 E-mail: allan.aubrey@lbbd.gov.uk

#### 1. <u>Background</u>

- 1.1 Charging Policy Commission
- 1.1.1 The fundamental principles, which must be considered when reviewing fees and charges for Council services, were set by the Charging Policy Commission in 2001 and approved by the Assembly on 4 July 2001. There is a starting presumption that charges should be set to recover the full cost of the service, including all overheads, and that any subsidy must be transparent, and demonstrably support or promote Council priorities and policy objectives in an effective manner.
- 1.1.2 It is now generally accepted, however, that that principle cannot be applied for most leisure facilities provided by this or other Councils, because it would have the effect of simply setting prices beyond the reach of most people, resulting in reduced levels of take up, and consequently of income. A measure of subsidy is, therefore, widespread in the provision of most local authority leisure facilities.
- 1.1.3 A report was presented to the Executive on 11 March 2003, (Executive Minute 327 refers) which examined, in some detail, the extent of subsidies that are made to various activities. The result was some significant increases in charges for certain activities, or a radical change in the basis on which users were charged. For example, the levying of a standard fee of £3,500 per green to Bowls Clubs, allowing them to charge both their own members and members of the public for use of the greens is an example. That work has not been repeated for the 2004/05 financial year. Instead, effort has been focussed on comparisons with charges elsewhere, recognising the competitive nature of the leisure business in which these aspects of the Council's services operate.

- 1.2 Pricing Strategy
- 1.2.1 It must always be borne in mind that Leisure Services operate in a competitive market alongside private, public and voluntary sector providers. For many years, therefore, prices have been reviewed annually in order to balance the twin objectives of remaining competitive and attracting high footfall, whilst trying to maximise income.
- 1.2.2 A key factor in this process is to examine charges in neighbouring boroughs, which is done by reference to the "London Boroughs Sports Amenities Charges Directory", which is published by the Leisure Database Company particularly looking at charges in Havering, Newham and Redbridge. Borough boundaries are not particularly significant to sports players, and two of the Council's indoor leisure facilities are very close to the Borough boundaries. Thus, whilst some of the Borough's residents will undoubtedly choose to play sport out of the Borough, the Council's facilities will also gain customers from other boroughs.
- 1.2.3 The Council's swimming pools and leisure centres also have a role in line with the Council's Corporate Priority of "Improving Health, Housing and Social Care", of encouraging residents to take part in sport and exercise, and to make it a regular part of their routine and lifestyle, for the proven health benefits it can bring. Services, such as the long-established GP Referral Scheme, have now developed into the much wider "Fit for Life" Scheme, one of the largest schemes in operation in London.
- 1.2.4 In an area of high levels of deprivation, as well as high incidences of life-threatening conditions such as heart disease, overweight and obesity, prices need to be set at a level which, whilst making a realistic contribution to the cost of providing the service, do not create financial barriers to the residents who could most benefit.
- 1.2.5 Prices for last year, 2003/04, increased by an overall average of 6%, greater than the anticipated average increase of the three neighbouring boroughs, which at that time was 2.66%. The average 6% increase takes into account a spread of higher or lower increases to individual activity prices.
- 1.2.6 The result is that whilst remaining broadly in line with overall London average prices, when comparing charges for a selection of the most popular activities with those of our immediate neighbours, Barking and Dagenham's prices are frequently above the average of the others and in some cases are the most expensive.
- 1.2.7 There is no longer a national performance indicator dealing purely with attendances at leisure facilities. However, the Council does participate in the Sport England National Benchmarking Service, a nationally recognised benchmarking standard within the leisure industry, which looks at the whole picture of leisure facility operations.
- 1.2.8 The Council's leisure centres monitor visitor numbers on a four-weekly basis, and report them on a regular basis as one of the internal Performance Indicators. There is an industry-wide acknowledgement that attendances at indoor leisure facilities have declined slightly over the last year, which is borne out by the Council facilities records over the first three-quarters of 2003-04. This factor needs to be borne in mind throughout the process of reviewing charges for 2004/05.

1.2.9 There are undeniable health benefits to be gained from regular physical activity, whether on the basis of casual or organised sport. It also provides opportunities for social contact and team working. Thus, leisure activities can be seen as assisting in achieving the Community Priorities of "Improving Health, Housing and Social Care", "Better Education and Learning for All", and, via clubs, "Developing Rights and Responsibilities with the Local Community".

#### 2. Membership

- 2.1 Membership schemes are an important feature of encouraging loyalty and a sense of belonging in the users of the facilities, as well as a financial foundation on which income streams are built.
- 2.2 Over the next three years (2004 2007), it is proposed to continue streamlining the number and types of membership on offer to users, giving them clearer options on how best they can make the most of the leisure facilities breaking down the perceived barriers to participation and meeting their needs, aspirations and lifestyle'.
- 2.3 In order to achieve this, it is necessary to remove some of the existing membership categories to allow more flexibility in the range of memberships that the leisure centres can offer in the future.

#### 3. <u>Leisure Facilities Scrutiny Panel</u>

- 3.1 In November 2002, the Scrutiny Management Board agreed to set up a Leisure Facilities Scrutiny Panel, with the following Terms of Reference:
  - (i) To investigate the range and provision of leisure facilities across the Borough (both Council and private) and whether these offer residents adequate choice and availability.
  - (ii) In doing so, to examine costs and usage of facilities and consider any areas of duplicated provision.
  - (iii) To explore any opportunities for better value, perhaps through joint ventures.
  - (iv) To have regard to equalities and diversity issues.
  - (v) To report back with findings and recommendations.

At the time of writing this report, the Panel has met on four occasions, and has examined issues such as what type and how many leisure activities are taking place within the Borough; electronic access to information related to leisure/sporting activities but has not yet issued a report of its findings or recommendations. This will be submitted in the new financial year.

#### 4. Aims of the Review of Fees and Charges

- 4.1 The main aims of this review of fees and charges for leisure activities are:
  - To encourage increased and regular usage of leisure facilities to the benefit of the health of users.
  - To simplify charging arrangements by reducing the number of anomalies in the pricing structure where ever possible.

- To maximise income opportunities.
- To remain competitive in the market place. This means being aware of surrounding boroughs' charging policies, as well as those of private and voluntary sector competitors.
- To recognise that charges should generally remain within the reach of residents, in an area where earnings are lower than the London average, and where there is consequently less disposable income to spend on leisure activities.

#### 5. **Pricing Schedules**

5.1 Three distinct Pricing Schedules are proposed and attached as appendices to this report, as follows:

Pools and Leisure Centres
 Park Sports Facilities
 Community Halls
 Appendix A
 Appendix B
 Appendix C

- Each schedule shows the current year's (2003/04) actual charges, and next year's (2004-05) recommended charges.
- 5.3 The schedules for Pools & Leisure Centres and Park Sports Facilities also show comparative prices, which have been obtained from two main sources:
  - The database maintained by The Leisure Database Company, to which the Council subscribes. This provides comparative charges for most principal leisure activities from other participating London boroughs, and also provides a "cross-London average" charge. In addition, a report of comparative information of the charges made in neighbouring boroughs (Havering, Newham and Redbridge) was commissioned. It should be noted that these charges are those that apply for 2003/04 and that the proposals in this report are for charges for 2004/05.
  - The publication "Charges for Leisure Services Statistics" compiled by CIPFA (Chartered Institute of Public Finance) Statistical Information Service of principal leisure charges for 81% of councils across the country. Of particular relevance is the guidance given regarding price levels that fall in the lowest quartile, the median and the upper quartile. These are available nationally, but of more relevance to this Borough and used in the schedules, are the figures for London.
- 5.4 Comments to Support Pricing Schedule
- 5.4.1 The Pricing Schedules should be read in association with the following information, which is intended to clarify and explain the reasoning behind some of the recommendations.

#### 5.4.2 Pools & Leisure Centres

#### 5.4.2.1 Membership Schemes

The Leisure Centres Service proposes to operate three forms of "membership" which are targeted to assist and encourage participation in sport and exercise on a regular basis.

5.4.2.2 The Leisure Centres will be developing the use of the recently installed direct debit system of payment, allowing members to pay for their chosen membership category by regular instalments, which is now standard practice in the leisure industry.

#### 5.4.2.3 LeisureSmart

This is a conventional and long-standing membership scheme, which gives regular users a discount off the standard activity prices, as well as giving them advanced booking privileges for courts, courses and similar facilities. The LeisureSmart card is usable at Leisure Services Centres (but not Dualuse school sites) in the Borough. The proposed membership charges, at £27 for adults and £14 for juniors, are set so that anyone who uses the facilities more than once a fortnight will save money over a full year. Standard activity charges are discounted by £1 for adults and 50p for juniors, so that those adults using facilities once a week will save around £25 per year by becoming a LeisureSmart member.

#### 5.4.2.4 LeisurePass

LeisurePass is a concessionary scheme for residents in receipt of benefits, or who have a long-tern illness or disability, or are in full-time education. For a small annual fee, they receive discounted access to a range of facilities, although only at off-peak times. Since LeisurePass holders are generally not in full-time employment, the assumption is that they will be able to access facilities at other than the busy times.

#### 5.4.3 Proposed Changes to Membership Categories.

#### 5.4.3.1 LeisureActive (New Category)

LeisureActive will offer unlimited access to a specified range of health and fitness facilities, activities and courses in return for an all-inclusive, monthly payment. This is In line with established practice in private health and fitness clubs. Arrangements exist for customers to pay by monthly direct debit. However, they can choose not to renew at the end of any month, without penalty.

#### 5.4.3.2 Staff Membership (New Category)

Subject to discussions, which will be required through the staff Joint Negotiating Committee, Officers request the Council to agree to introduce a further category of LeisureSmart membership, for staff employed by the Council.

Currently, there is an arrangement whereby certain categories of staff are entitled to free swimming at lunchtimes. However, it does not extend to <u>all</u> staff, (teaching staff, for example, are not included), nor does it extend to other activities. There are important benefits to having a fit, active and healthy workforce, and it is now regular practice that employers make provision to encourage staff to partake in sporting/leisure activities.

5.4.3.3 The proposal is that all Council staff, including school staff, be offered personal LeisureSmart membership at a reduced cost of:

First Year £12 (£6 joining fee + £6 cost of Smart Card Subsequent Years £ 6 (nominal administration fee for renewal)

Thereafter, staff would then be entitled to use the full range of facilities and activities, including having the benefits of advance booking privileges, at the discounted rate. It is felt that more staff would be encouraged to use facilities than currently take advantage of the free swim arrangement. The free swim arrangement would cease, and would also be replaced by a discounted swim at member rates.

- 5.4.4 Off-peak Membership (Category to be removed)
  - 5.4.4.1 The category of LeisureSmart membership, which was only valid at off-peak times, was sold at three quarters of the price of full membership. The intention was to encourage the use of facilities at quieter times when there was spare capacity. In the light of the additional categories of membership now proposed, it is proposed to remove the off-peak membership category for 2004/05. Although this will initially impact on off-peak members, these users will still be able to use the facilities at off-peak rates, which will effectively end the anomaly of discounting the same activity twice.
- 5.4.5 SuperSmart and AquaSmart

The SuperSmart and AquaSmart categories of membership are being proposed to be withdrawn. The effect of this change will be to streamline membership packages, as similar benefits will be available via LeisureSmart and LeisureActive.

- 5.5 Activity Charges in Sport and Leisure Centres
- 5.5.1 Proposed activity charges are set out in Appendix A. In most cases, an increase on the current year's charge (2003/04) is recommended, but not in all cases; the reason being that statistically, overall pool and leisure centre attendances have fallen this current year compared to last year; a national trend. To increase prices in the face of a declining usage would only exacerbate the situation. Increases have therefore been focussed on activities for which there is a stronger, sustaining demand.
- 5.5.2 Many activity prices are no longer shown as two rates, for members and non-members. Instead, they are shown as one standard activity charge, from which LeisureSmart and LeisureActive members will automatically receive a discount of £1 for adults and 50p for juniors. 'Day Membership' will be removed from the Schedule of Charges, as people who are not LeisureSmart members will simply pay the standard activity charge. However, where the hire/use is a group activity (e.g.

5-a-side, badminton and squash) it is proposed that a set charge will be levied to those players who do not otherwise hold a valid Membership.

5.6 Coaching and Instructed Courses.

It is recommended that a fixed coaching charge should only apply for swimming instruction. All other course fees are set at the discretion of the Leisure Centres in order that they can be flexible and react to demand and variable costs.

#### 6. Park Sports Facilities

- 6.1 Appendix B provides comparative prices (where available) for charges for outdoor sports in parks and open spaces as well as recommendations for charges for 2004/05.
- 6.2 Pavilions
- 6.2.1 Pitch prices normally include use of changing rooms and showers, which are available at most sites. For certain sports like cricket and rugby, the pitch hire fee has always been regarded as including the use of the pavilion and kitchen facilities, for entertaining visiting teams where that is part of the normal social activity surrounding the game itself.
- 6.2.2 In the case of most of the Council pavilions, there is a "home" club, which plays its competitive matches there throughout the season.
- 6.2.3 The Officers are in discussion, with most clubs, with a view to drawing up a Delegated Management Agreement with the clubs. This agreement will transfer to the clubs greater responsibility for the management, and operations, including repair maintenance of the pavilions.
- 6.2.4 Pavilions most likely to be affected by this proposal are:

Park Club
St Chad's Park St Chad's Cricket Club
Central Park Dagenham Rugby Club
Mayesbrook Park Mayesbrook Sports Association
(Barking CC & Euro-Dagenham FC)

Subject to the satisfactory progress of negotiations, it is hoped that a report will be submitted to the members before the end of the financial year 2004/05 on Delegated Management Agreements.

- 6.3 Mayesbrook Arena
- 6.3.1 It is recommended that the present practice of negotiated charges for both regular and occasional lettings for the Arena should continue.

#### 7. **Community Halls**

7.1 The management of community halls transferred to the Leisure and Community Services Division on 1 October 2003. Therefore charges for Saturday and Sunday

bookings administered by the Council are included in this report. Charges for midweek use fall to the resident Community Association currently.

- 7.2 Charges for Community Halls have been reviewed and increased in line with inflation over the last three years. There were three categories of hall, and therefore three price bands, based on the size and capacity of the halls. As part of this review, it is proposed to reduce the number of categories to two, by combining B and C categories.
- 7.3 Hall bookings for Saturday and Sunday are handled directly by the Council, who provides a caretaking/hall supervision service for these lettings. The minimum booking period is 4 hours, and additional hours can be booked on top of this. For Seabrook and Fanshawe Halls, a premium rate is charged if the hall is booked until midnight, to cover the enhanced rate payable to the Hall Supervisor for work after midnight.
- 7.4 The George Crouch Centre does not currently have a Community Association attached, and due to its location, it is not let out after 7pm. All hall bookings for this centre are therefore dealt with directly by the Council.
- 7.5 Japan Road Community Centre is also not let out on Saturday evenings for social purposes, because of its location and condition.

#### 8. <u>Cemetery Charges</u>

- 8.1 By Minute 84, 19, August 2003, it was agreed that following a substantial increase in Cemetery Charges effective from 1 October 2003 Cemetery Charges for 2004/05 were to be increased by the rate of inflation only, pending a further review to be introduced to coincide with the opening of the proposed new cemetery site at Marks Gate, which was scheduled for summer 2005 and that the next review of Cemetery Charges should be presented to the Executive in February 2005.
- 8.2 The Director of Finance advises an inflation factor of 2.5% should be applied to 2003/04 Charge to calculate the 2004/05 Charges. Further details can be obtained from the Acting Group Manager for Parks, Cemeteries and Security.

#### 9. <u>Financial Implications</u>

9.1 Charging Policy Commission

When considering the recommended increases, the Executive should have regard to the Fundamental Principles set by the Charging Policy Commission and approved by Assembly on 4 July 2001. The Interim Head of Finance for LESD is of the opinion that the proposed charges have regard to the Fundamental Principles.

On 1 October 2003 the Assembly agreed that the Charging Policy Commission should be reconvened to assess the progress against its recommendations.

The Charging Policy Commission will be undertaking further work over the next financial year and will be reviewing the basis on which existing charges are determined and the possibility of new charges.

#### 9.2 Budget Strategy – 2004/05

The budget strategy for 2004/05 provides for an increase of 2.5% on fees and charges.

The Interim Head of Finance for LESD has reviewed the proposed changes in leisure charges and confirms that, overall, this requirement has been met. The risk to generating increased income is the degree of uncertainty around the usage of leisure facilities and as mentioned earlier in the report there has been a drop in the usage of leisure facilities generally in the last year. Therefore, the potential impact on usage if these proposed charges are implemented cannot be determined. It is proposed that the impact on usage be monitored by the Charging Policy Commission and if there is a significant reduction in the generation of income this should be reported back to the Executive at a later date.

The estimated weighted increase from the proposed charges for Park Sports, Leisure Centres and Community Halls is attached as Appendix D.

#### 10. Consultation

10.1 The following people have seen this report and are happy with it as it stands.

Bob Cooper, Interim Head of Finance, LESD
Jason Payne, Acting Senior Accountant LESD
Aubrey Allan, Head of Leisure and Community Services
Elaine Bevis, Leisure Centres Manager
Teresa Parish, Leisure and Community Services Manager
Parker Damien, Acting Group Manager for Parks Cemeteries and Security

#### **Background Papers**

- Assembly 4 July 2001 Report of the Charging Policy Commission.
- Executive Minute 347, 19 February 2002 re Mayesbrook Arena Resurfacing and future charges.
- Executive Report and Minute 327, 11 March 2003 Charges 2003/04 (Re: Leisure Activities).
- Executive report and Minute 84, 19 August 2003 Cemetery Charges 2003/2004 and 2004/2005.
- Charges for Leisure Services Statistics 2003-2004 published by CIPFA (August 2003) <u>www.cipfastats.net</u>
- Sports Amenities Charges London Borough's Directory 2003-2004, published by the Leisure Database Company (November 2003) www.leisuredatabase.com
- Sports Amenities Charges 2003-2004 Customised report covering LBBD, Havering, Newham and Redbridge. Published by the Leisure Database Company (December 2003) <a href="https://www.leisuredatabase.com">www.leisuredatabase.com</a>
- Assembly Minute 44, 1 October 2004 re Report of the Director of Corporate Strategy and Reconvening of Charging Policy Commission.

## **APPENDIX A**

Proposed charges are standard activity charges.

LeisureSmart Members will receive an automatic discount of £1 for adults and 50p for juniors off these charges

Activity	Present charge	Proposed charge	Р	rice compa	risons 2003	CIPFA [	Distribution ( 2003 - 04	London)	
			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Membership							-		-
LeisureSmart Discounted activity charges for regular users, plus booking benefits									
<ul><li>Adult</li><li>Junior</li><li>Family</li><li>Staff</li></ul>	£26.30 £13.50 £60.00 N/A	£27.00 £14.00 £61.00 £6.00		£15.00		£22.00	£26.10 £8.89	£28.45 £13.40	£41.91 £15.89
<ul> <li>Joining fee – one- off payment</li> <li>Replacement card</li> <li>Adult off-peak</li> </ul>	£5.75 £5.75 £20.00	£6.00 £6.00 Discontinue							
<ul><li>Junior off-peak</li><li>Family off-peak</li></ul>	£10.00 £45.00	Discontinue Discontinue							

Activity	Present charge	Proposed charge	Р	Price compa	risons 2003	3-04	CIPFA Distribution (London) 2003 - 04		
			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
LeisureActive All-inclusive package of fitness activities									
<ul><li>Per month</li><li>Per year</li><li>Joining fee – one-</li></ul>		£37.00 £407.00							
off payment  Replacement swipe	£5.75	£6.00							
card	£3.50	£4.00							
LeisurePass Concessionary scheme giving entitlement to reduced charges on certain activities at off-peak times									
<ul> <li>Per year</li> </ul>	£3.00	£3.00							

Activity	Present Proposed charge charge				risons 2003	-04	CIPFA [	Distribution ( 2003 - 04	London)
			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Individual Activity Charges									
Fitness Gym									
<ul> <li>Adult, peak times</li> </ul>	£4.40	£4.50	£4.85	£3.80	£4.70	£6.30	£4.68	£5.00	£5.55
<ul> <li>Adult, off peak</li> </ul>	£3.60	£3.70							
<ul> <li>LP, off peak</li> </ul>		£1.80							
<ul> <li>Adult, induction</li> </ul>	£8.00	£9.00							
• LP, induction		£5.00							
Badminton Court									
<ul> <li>Adult, peak times,</li> <li>½ hour</li> </ul>	£5.00	£5.00							
<ul> <li>Adult, off-peak</li> <li>½ hour</li> </ul>	£3.80	£3.80							
<ul> <li>Junior, peak times</li> <li>½ hour</li> </ul>	£5.00	£4.50							
<ul> <li>Junior, off-peak</li> <li>½ hour</li> </ul>	£2.50	£2.50							
<ul> <li>LP, ½ hour</li> </ul>		£2.00							
<ul> <li>Adult, peak times</li> </ul>									
1 hour	£8.60	£8.60	£8.50	£9.73	£7.50	£8.75	£7.40	£8.20	£8.50
<ul> <li>Adult, off-peak,</li> </ul>									
1 hour	£6.10	£6.10		£7.30	£5.35	£8.00			

Activity	Present charge	Proposed charge	Р	rice compa	risons 2003	-04	CIPFA Distribution (London) 2003 - 04		
Badminton Court			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Junior, peak 1 hr	£8.60	£8.10	£7.71	£7.30	£4.50	£7.40	-		-
Junior, off-peak 1 hr	£4.30	£4.30		£7.30	£3.10	£3.40			
• LP, 1 hour		£3.60							
Squash Court									
Per court, per 40 mins			(hr)	(40 mins)		(30 mins)			
<ul> <li>Adult, peak times</li> </ul>	£6.70	£6.70	£10.68	£9.00		£19.40	£6.70	£8.10	£9.39
<ul> <li>Adult, off-peak</li> </ul>	£5.20	£5.20		£6.00		£6.30			
<ul> <li>Junior, peak times</li> </ul>	£6.20	£6.20		£6.00		£6.30			
<ul> <li>Junior, off-peak</li> </ul>	£3.15	£3.15		£6.00		£4.15			
Badminton and Squash.	Courts book	ked by a Leisur	eSmart mei	mber will rec	eive a single	discount of £	1 (adult men	nber) or 50p (j	unior
member. Other players									
Table Tennis				_	•	•	, ,	, ,	
Per person, per hour									
Adult, peak times	£3.20	£3.20	£5.04	£3.95	£3.87	£10.20			
Adult, off-peak times	£2.75	£2.75		£3.95	£2.70	£8.40			
<ul> <li>Junior, peak times</li> </ul>	£2.55	£2.55		£3.95	£1.60	£6.50			
<ul> <li>Junior, off-peak</li> </ul>	£1.75	£1.75		£3.95	£1.30	£5.70			
times				,,,,,					
<u>Crèche</u>									
Per child, per hour		£2.00							

## APPENDIX A (cont/)

Activity	charge charge					3-04	CIPFA I	Distribution 2003 - 04	(London)
Hire of Facilities			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
5-a-Side Pitches							•		•
Outdoor synthetic 5-a-side pitch  • Adult – peak time • Adult off peak • Junior – peak time • Junior off peak	£22.00 £18.00 £12.00 £8.00	£25.50 £20.00 £15.50 £10.00					Full size Pitch (lit) £45.28 (Unlit) £33.68	Full size Pitch (lit) £61.69 (Unlit) £52.20	Full size pitch (lit) £67.43 (Unlit) £60.60
Outdoor tarmac 5-a- side pitch	£12.50 £9.50 £6.75 £5.25	£15.50 £11.75 £8.50 £6.50							

<u>5-a-side pitches.</u> Players who are <u>not</u> LeisureSmart members will be subject to a Day Membership fee of £1 (adults) or 50p (juniors) in addition to the pitch fee shown.

Activity	Present charge	Proposed charge	F	Price compa	risons 2003	CIPFA Distribution (London) 2003 - 04			
			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Hall & Room Hire									
Exclusive use for									
amateur sports									
purposes. All prices									
are per hour.									
GLC 8 court hall									
<ul> <li>Whole hall – peak times</li> </ul>	£80.00	£82.00		£70.83				£62.38	
<ul> <li>Whole hall off-peak</li> </ul>	£56.00	£58.00							
<ul> <li>Half hall – peak times</li> </ul>	£40.00	£41.00						£38.04	
<ul> <li>Half hall off peak</li> </ul>	£28.00	£34.00							
<ul> <li>Quarter hall – peak times</li> </ul>	£20.00	£20.50							
<ul> <li>Quarter hall – off peak</li> </ul>	£14.00	£16.00							
•									

Activity	Present charge	Proposed charge	F	rice compa	risons 2003	3-04	CIPFA Distribution (London) 2003 – 04		
	_		London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Hall & Room Hire									
WLSC & ASC 4 court halls  Whole hall – peak	£40.00	£41.00			£66.65	(5 court) £52.00		£38.04	
times	240.00	241.00			200.03	232.00		200.04	
Whole hall off-peak	£28.00	£29.00							
Half hall – peak times	£20.00	£20.50							
<ul> <li>Half hall off peak</li> </ul>	£14.00	£16.00							
Quarter hall – peak times	£10.00	£10.25							
Quarter hall – off peak	£7.00	£8.00							
Rifle Range (authorised clubs, per									
hour) • WLSC	£15.50	£16.00							
<ul> <li>Meeting Room Hire</li> <li>Users with Public Liability Insurance</li> </ul>		£24.00							
Users needing     Public Liability     Insurance		£27.00							

Activity	Present charge	Proposed charge	F	Price comparisons 2003-04				Distribution ( 2003 - 04	London)
Swimming Charges			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Adult									
ASC & DSP	£2.70	£2.80	£2.84	£2.30	£2.80	£2.60	£2.43	£2.68	£2.90
GLC	£3.50	£3.60	£3.28				£2.81	£2.90	£3.45
Junior									
ASC & DSP	£1.70	£1.80	£2.84	£1.40	£1.40	£1.30	£1.20	£1.35	£1.54
GLC	£1.90	£2.00					£1.40	£1.63	£1.86
<ul> <li>Family Ticket</li> </ul>									
ASC & DSP		£9.20							
GLC		£10.80							
(2 adults + up to 4 children)									
Discount for		- £3.00							
LeisureSmart family		133133							
members									
Book of 10 tickets									
Calculated at 8 x swim									
Adult									
ASC & DSP	£21.60	£22.40							
GLC	£28.00	£28.80							

Activity	Present charge	Proposed charge	F	rice compa	risons 2003	3-04	CIPFA Distribution (London) 2003 - 04		
Swimming Charges			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Discount per book for LeisureSmart members		-£8.00							
Junior     ASC & DSP	£13.60	£14.40							
GLC	£15.20	£16.00							
Discount per book for LeisureSmart junior members		-£4.00							
Swimming courses 10 lessons, including									
badge & certificate  • Adult	C40.00	C45 00		Per hour	Per hour	Per hour	Per hour	Per hour	Per hour
Discount per course for		£45.00		£5.10	£4.15	£6.50	£5.00	£6.50	£9.00
LeisureSmart junior members	-£12.00	-£15.00		Per hour	Per hour	Per hour	Per hour	Per hour	Per hour
• Junior	£32.00	£34.00		£2.85	£3.00	£5.30	£3.50	£5.30	£6.90
Discount per course for LeisureSmart members	-£6.00	-£6.00							
Recharge for pupils		£0.85							

Activity	Present charge	Proposed charge	F	Price compa	risons 2003	CIPFA [	Distribution ( 2003 - 04	London)	
Swimming Pool Hire			London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Galas, per 3 hour									
session	0.170.00								
• ASC	£150.00	£160.00							
• DSP	£240.00	£250.00							
Over-run charge, per hour									
• ASC	£75.00	£80.00							
• DSP	£90.00	£95.00							
Club hire, per hour									
ASC main pool	£36.00	£38.00		£42.00		£49.50	£40.76	£47.00	£59.75
DSP main pool	£42.00	£44.00		£42.00		£49.50	£40.76	£47.00	£59.75
DSP learner pool	£26.50	£28.00							
<ul> <li>DSP diving bay</li> </ul>	£32.00	£34.00							

# PARK SPORTS CHARGES 2004/05 APPENDIX B

<u>Activity</u>	Present charge	Proposed charge	Remarks
Pitch & Putt Annual Season			
Ticket	£107.00	£107.00	Due to fire in summer 2003 and consequent disruption to service, no increase in charges proposed for 2004 – 05. Discussions in progress regarding a
18 holes per round	£4.00	£4.00	longer term delegated management agreement with current operator.
Senior citizens	£2.00	£2.00	
Junior (Mon – Fri only)	£2.00	£2.00	
Adult Smartcard member	£3.30	£3.30	Discount of 70p per round
<ul> <li>Junior Smartcard member</li> </ul>	£1.65	£1.65	Discount of 35p per round
Tennis			
Per court, per hour	Free	Free	Other than at Central Park (in association with the golf) it is not cost effective to collect a fee for use of tennis courts
Central Park	£2.00	£2.00	

	Present	Proposed	Price con	nparisons 2	<u> 2003 - 04</u>		CIPFA Dis	tribution (L	.ondon)
Activity	charge	charge	London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
<ul><li>Cricket</li><li>Adults, per game</li><li>Juniors, per game</li></ul>	£55.00 £27.50	£56.50 £28.25	£63.33	£45.50 £22.75	£37.00 £37.00	£41.20 £41.20	£39.75	£52.13	£63.91
Adults, per season (40 games). Includes use of pavilion and kitchen facilities	£2200	£2260							
See also comment in report regarding use of pavilions									
Football Fees include pitch, goalposts and, where available, dressing rooms and showers.									
<ul><li>Adults, per game</li><li>Juniors, per game</li><li>Mini-soccer</li></ul>	£45.00 £22.50 £11.00	£46.50 £23.25 £11.50	£54.99	£32.25 £10.75 £18.40	£53.00 £16.00 £26.50	£41.20 £37.50 £41.20	£40.41	£52.00	£61.38

	Present	Proposed	Price cor	nparisons 2	2003 - 04	CIPFA Dis	CIPFA Distribution (London)		
Activity	charge	charge	London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Adults, per season, every week – 30 games									
If paid in full by     October 1 <sup>st</sup>	£1147.50	£1185.75							
If paid in 6     monthly     instalments	£1215.00	£1255.50							
• Adults, per season, alternate weeks – 15 games									
If paid in full by     October 1 <sup>st</sup>	£573.75	£593.00							
If paid by 6     monthly     instalments	£607.50	£627.75							
Juniors, per season, every week – 30 weeks									
If paid in full by     October 1st	£573.75	£593.00							

	Present	Proposed	Price con	nparisons 2	003 - 04	CIPFA Distribution (London)			
Activity	charge	charge	London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
If paid by 6     monthly     instalments	£607.50	£627.75							
Juniors, per season, alternate weeks – 15 games									
If paid in full by     October 1 <sup>st</sup>	£287.00	£287.00							
If paid by 6     monthly     instalments	£303.75	£303.75							
Valence Utd pitch fee Delegated Management agreement on pavilion	£11.00	£11.50							
Rugby Fees include pitch, dressing rooms and showers									
Per game	45.00	£46.50	£59.56	Not available	£59.00				

	Present	Proposed	Price con	nparisons 2	2003 - 04	CIPFA Distribution (London)			
Activity	charge	charge	London Average		Newham	Redbridge	Lower quartile	Median	Upper quartile
Per Season, every week, based on 30 games.		£1185.75							
See also comment in report regarding use of pavilions									
Hurling Old Dagenham Park – per season	£285.00	£295.00							
Bowling Greens Club rental price, per green	£3500	£3600							
Club Guest charge, per hour (kept by Bowls Club)  • Adult  • Junior / Senior Citizen	£2.50 £1.25	£2.60 £1.30	£2.49	£2.30 £2.30	Season ticket only Season ticket only	£1.00 £1.00	£1.85	£2.25	£3.00

	Present	Proposed	Price con	nparisons 2	2003 - 04		CIPFA Dis	tribution (L	ondon)
Activity	charge	charge	London Average	Havering	Newham	Redbridge	Lower quartile	Median	Upper quartile
Pavilion Hire Charges The Leys, Old Dagenham, St Chad's and Mayesbrook Park Pavilions Occasional lettings, minimum 4 hours, • Monday to Saturday • Sunday & Bank Holiday  Regular lettings • Band and Twirlers at Mayesbrook  See also comment in report about use of pavilions by sports clubs.	£30.00 per hour £35.00 per hour £5.00 per hour	£31.00 per hour £36.00 per hour £6.00 per hour							
Mayesbrook Arena	Please see c	omments and	recommend	l dation on De	legated Aut	 hority for Offic	ers to nego	l tiate.	

END

## **APPENDIX C**

### **COMMUNITY HALLS HIRE CHARGES 2004 / 05**

Category of hall		Current cha	ırge	Proposed charge			
	1 <sup>st</sup> four hours	Additiona I hours	Premium Charge 2300 to midnight	1 <sup>st</sup> four hours	Additional hours	Premium Charge 2300 to midnight	
<u>A</u> .							
Saturday	0.400.00			0.4=0.00	00100	0=4.00	
Fanshawe; Seabrook	£162.25	£32.50	£48.75	£170.00	£34.00	£51.00	
Ripple; Woodward	£162.25	£32.50	N/A	£170.00	£34.00	N/A	
Sunday							
Ripple; Seabrook	£203.00	£40.60	N/A	£210.00	£42.50	N/A	
<b>B</b> Marks Gate; Ted Ball: Thames View; Wants	£127.20	£25.50	N/A	£132.50	£26.50	N/A	
C Abbey; Gascoigne; Hatfield; Heath Park; Teresa Green; River; Village	£104.50	£21.00	N/A	To be charged as Category B	To be charged as Category B	NA	
Other Halls			1	J	, <b></b>	1	
George Crouch (with Hall Supervisor) Mon – Fri 9am to 7pm 4pm to 7 pm	£15.00 per hour £20.00 per hour			£15.50 per hour £21.00 per hour			
Japan Road		·			•		
(no Hall Supervisor)		0.4 <b>=</b> 0 ·			0-00		
Saturdays only		£4.50 per ho	our		£5.00 per hour		
Heath Park							
(no Hall Supervisor)		£4.50 per ho	our		£5.00 per hour		

#### Note:

- All bookings also pay 8% Public Liability Insurance, unless hirers already hold their own Public Liability Insurance (PLI) cover, plus £100 deposit against damage.
- Local clubs, associations and charities receive 12.5% discount off all hall hire fees.

Approved hall key holders receive 40% discounts, as no hall supervisor is required.

## **APPENDIX D**

# **Estimated Weighted Increase in Income From Proposed Charges 2004-5**

Park Sports	Estimated Usage Figures
Football adult - VAT on single match	
price	1260
Football junior - VAT on single match	
price	390
Mini Soccer - VAT on single match price	150
Bowls (green fees 2003/4) - Non VAT	5
Bowls (daily ticket) - VAT	100
Cricket (Season Ticket) - Non VAT	2
Rugby - VAT	30
	concession
Pitch & Putt - run on concession basis	income
Hurling (Season) - Non VAT	1
	based on
	2002/03
Arena-charges set by Mgmnt Negotiation	income
Pavilion Hire – VAT	6
	based on
	2002/03
Saleable Goods	income
TOTALS	

Current Charges							
Current Charge	Estimated Income						
<u>£</u>	£						
£38.30	£48,255						
£19.15	£7,468						
£9.36	£1,404						
£3,500.00	£17,500						
£1.60	£160						
£2,200.00	£4,400						
£38.30	£1,149						
£4,600.00 £285.00	£4,600 £285						
£9,859.00 £27.66	£9,859 £166						
£233.00	£233						
	£95,479						

	Proposed Ch	narges							
Proposed Charge	Estimated Income	come Total increase in							
£	£	£	%						
£39.57	£49,863.83	£1,609	3.33						
£19.79	£7,717.02	£249	3.33						
£9.79	£1,468.09	£64	4.55						
£3,600.00	£18,000.00	£500	2.86						
£1.66	£165.96	£6	4.00						
£2,260.00	£4,520.00	£120	2.73						
£39.57	£1,187.23	£38	3.33						
£4,600.00	£4,600.00	£0	0.00						
£295.00	£295.00	£10	3.51						
£9,859.00	£9,859.00	£0	0.00						
£28.51	£171.06	£5	3.08						
£233.00	c222.00	<b>CO</b>	0.00						
£233.00	£233.00	£0	0.00						
	£98,080	£2,601	2.72						

		Current Charges			Proposed Charges				
Leisure Centres	Estimated Usage Figures	Current Charge	Estimated Income		Proposed Charge	Estimated Income		ncrease icome	
		£	<u>£</u>		<u>£</u>	<u>£</u>	<u>£</u>	<u>%</u>	
Hire of Main Pool - Non VAT	1,162	39.00	45,302		41.00	47,626	2,323	5.13	
Gala Hire - Non VAT	20	195.00	3,900		205.00	4,100	200	5.13	
Swimming	193,312	2.09	403,076		2.17	419,528	16,452	4.08	
Adult Swimming Lessons	5,754	31.50	181,245		34.25	197,068	15,823	8.73	
Education Recharges	74,596	0.83	61,542		0.85	63,407	1,865	3.03	
Squash	12,302	4.52	55,618.48		4.52	55,618.48	0.00	0.00	
Badminton	11,006	4.67	51,398.80		4.67	51,398.80	0.00	0.00	
Table Tennis	187	2.18	407.82		2.18	407.82	0.00	0.00	
Hire Small Hall - Non VAT	3,668	34.00	124,712.00		37.50	137,550.00	12,838.00	10.29	
Outdoor Pitches	2,082	10.00	20,820.83		11.43	23,788.91	2,968.08	14.26	
Football	757	28.94	21,916.74		29.79	22,561.35	644.61	2.94	
Weight Training	54,686	2.98	162,894.47		3.06	167,548.60	4,654.13	2.86	
Weight Training Induction Courses	1,220	8.00	9,760.00		9.00	10,980.00	1,220.00	12.50	
Rifle Range	40	15.50	613.80		16.00	633.60	19.80	3.23	
Day Membership	123,273	0.85	104,913.19		0.85	104,913.19	0.00	0.00	
Full Membership	1,246	28.31	35,276.82		28.94	36,054.47	777.65	2.20	
TOTALS			1,283,397.85			1,343,183.24	59,785.39	4.66	

		Currer	nt Charges
Community Halls	Estimated Usage Figures	Current Charge	Estima Incon
		£	£
Category A 1st 4 hours Saturday	141	162.25	2
Additional Hours	282	32.50	
Premium hours	71	48.75	
Category A 1st 4 hours Sunday	47	203.00	,
Additional Hours	118	40.60	,
Category B 1st 4 hours	68	127.20	
Additional Hours	170	25.50	
Category C 1st 4 hours	144	104.50	15,0
Additional Hours	360	21.00	7,5
TOTALS			85,3

Currer		
Current Charge	Estimated Income	Propose Charge
£	£	£
162.25	22,877	170
32.50	9,165	34
48.75	3,437	51
203.00	9,541	210
40.60	4,771	42
127.20	8,650	132
25.50	4,335	26
104.50	15,048.00	132
21.00	7,560.00	26
	85,383.23	

Proposed Charges				
Proposed Charge	Estimated Income	Total increase in Income		
£	£	£	<u>%</u>	
170.00	23,970	1,093	4.78	
34.00	9,588	423	4.62	
51.00	3,596	159	4.62	
210.00	9,870	329	3.45	
42.50	4,994	223	4.68	
132.50	9,010	360	4.17	
26.50	4,505	170	3.92	
132.50	19,080.00	4,032.00	26.79	
26.50	9,540.00	1,980.00	26.19	
	94,152.25	8,769.03	10.27	